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TO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY ATHENS IMMEDIATE

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CHEROKEE, FOR AMBASSADORS KUBISCH AND MACOMBER ONLY

E.O. 11652: GDS

TAGS: PFOR, PLOS, GR, TU, US

SUBJECT: AEGEAN ISSUE IN THE UN

REF: STATE 204976

1. THE FOLLOWING INFORMATION IS INTENDED TO BRING YOU UP TO DATE ON THE SITUATION IN NEW YORK AS OF AUGUST 24.
2. THE US, UK, ITALY AND FRANCE--AS THE FOUR NATO GOVERNMENTS ON THE SECURITY COUNCIL--HAVE WORKED OVER THE PAST WEEK TO DEVELOP A DRAFT SECURITY COUNCIL RESOLUTION THAT BOTH THE TURKS AND THE GREEKS WOULD BE WILLING TO ACCEPT. THE BRITISH HAVE REMAINED OUT FRONT IN DEVELOPING AND NEGOTIATING THIS TEXT. FOLLOWING A CONSULTATION AMONG THE FOUR ON MONDAY, AUGUST 23, IT WAS DECIDED THAT THE EFFORT TO BRIDGE THE GAP BETWEEN GREEK AND TURKISH DESIRES HAD BEEN TAKEN AS FAR AS IT COULD GO, AND THAT THE TIME HAD COME TO CIRCULATE TO THE

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OTHER ELEVEN MEMBERS OF THE SECURITY COUNCIL A PROVISIONAL

WORKING DRAFT WHICH COULD SERVE AS A BASIS FOR FURTHER DISCUSSION.

3. THIS WORKING DRAFT WAS CIRCULATED ON MONDAY AFTERNOON, AND COMMENTS FROM THE TURKS, GREEKS AND OTHERS ARE NOW BEING RECEIVED. THE TURKS' PRINCIPAL OBJECTION TO THE RESOLUTION IS THE REFERENCE TO THE INTERNATIONAL COURT OF JUSTICE IN THE FINAL OPERATIVE PARAGRAPH. CAGLAYANGIL HAS MADE CLEAR THAT HE WANTS THIS PARAGRAPH ALTERED SLIGHTLY, IF POSSIBLE, AND PUT INTO THE PREAMBULAR SECTION. GREECE HAS ALSO EXPRESSED SOME DISPLEASURE WITH THE DRAFT IN ITS CURRENT FORM, BUT THE GREEK OBJECTIONS APPEAR LESS SUBSTANTIVE. WE SUSPECT THAT ATHENS COULD PROBABLY ACCEPT THE DRAFT IN ITS CURRENT FORM, ALTHOUGH THEY MAY GRUMBLE THAT IT IS TOO WATERED DOWN FROM THE TEXTS DISCUSSED EARLY LAST WEEK. WITHIN THE COUNCIL ITSELF, PAKISTAN SEEMS TO BE CARRYING THE TURKISH BRIEF IN SEEKING CHANGES IN THE WESTERN DRAFT.

4. AGAINST THIS BACKGROUND, IT IS DIFFICULT TO PREDICT WHEN THE COUNCIL WILL CONCLUDE ITS WORK OR EXACTLY HOW THE RESOLUTION ON THE AEGEAN WILL COME OUT. COUNCIL MEMBERS WILL MEET TUESDAY AFTERNOON FOR INFORMAL CONSULTATIONS. THERE IS PRESSURE IN THE COUNCIL TO RESUME FORMAL DISCUSSIONS AND TO ADOPT A RESOLUTION. AT THIS POINT IT SEEMS UNLIKELY THAT THE COUNCIL WILL MEET BEFORE WEDNESDAY TO VOTE, BUT HOW QUICKLY THE COUNCIL WINDS UP ITS BUSINESS WILL, OF COURSE, DEPEND ON THE EXTENT TO WHICH TURKEY OR GREECE PRESS AMENDMENTS THROUGH SURROGATES ON THE COUNCIL.

5. IT IS EQUALLY UNCLEAR WHAT WILL HAPPEN FOLLOWING PASSAGE OF THE SECURITY COUNCIL RESOLUTION. THERE HAVE, TO OUR KNOWLEDGE, BEEN NO DIRECT TALKS BETWEEN THE GREEKS AND THE TURKS IN NEW YORK. FOR ITS PART, THE US HAS CONTINUED TO STRESS THE NEED TO DEVELOP A PROCEDURE FOR HANDLING THE AEGEAN ISSUE ONCE SECURITY COUNCIL CONSIDERATION IS COMPLETED, BUT OUR EFFORTS IN THIS REGARD, AS DETAILED IN THE REFTTEL, HAVE NOT AT LEAST YET BEEN SUCCESSFUL.

6. US IS SUPPORTING THE CURRENT RESOLUTION WHICH IS BEING
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SENT SEPTTEL, BUT YOU SHOULD UNDERSTAND THAT IT MAY BE SUBJECT TO FURTHER CHANGES. KISSINGER

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